# Basic conditions of employment

draft Basic Conditions of
Employment Bill was unveiled by
Labour Minister, Tito Mboweni, in
April amid intense pressure from labour and
business to have their interests taken into
account.

The Bill - which represents a firm mandate from Cabinet for Mboweni's standpoint - finally conceded more to business than to labour on the key issues over which government and its social partners have wrangled for more than a year.

The main provisions of the Bill are:

- ☐ a reduction in the working week from 46 hours for most workers to 45. This will also apply to mineworkers, farmworkers and security guards, who presently work longer hours;
- an increase in the overtime rate from time-and-a-third to time-and-a-half;
- annual leave is increased from two to three weeks;
- ☐ a reduction in pay for Sunday work from double time to time-and-a-half in the case of regular Sunday workers. Employees who only work the odd Sunday will still be paid at double time;
- an increase in maternity leave from three to four months. During this period a woman's job will be protected, although her employer will not be obliged to pay her; and
- ☐ three days paid family responsibility leave.

### **Business wins**

COSATU's overriding demand - for a 40

### by Carol Paton

hour week, or at least a legislative commitment to phase it in over five years – is absent from the Bill. This is an important concession to business.

Two other important concessions are the right to waive or reduce minimum standards either through an exclusion granted by the minister or by securing the collective or individual agreement of employees and a clause which will allow employers to average working hours over a period of four months. What this means is that workers can work longer hours in busy periods in exchange for shorter hours during slack periods, without being paid overtime.

The Bill also softens the original provisions around overtime – for employers the most expensive aspect of the new law – by allowing employers to exchange overtime or Sunday work for time off instead of pay.

### **Labour gains**

While COSATU achieved no concessions on the key issues of deadlock, it had already won on a range of issues incorporated into the Bill. The Bill brings improvements to the basic conditions of all workers, particularly domestic and farmworkers who face some of the worst working conditions. Labour also gained in areas such as night work. COSATU's proposals for greater protection

for these workers were incorporated into the Bill.

### **Pressure**

In drawing up the final Bill, Mboweni was under pressure from certain quarters in government, such as the Department of Finance, to take into account some harsh economic realities.

The clause on Sunday work, which reduces pay to time-and-a-half is aimed at accommodating the public service. Nurses and police will be covered by the new legislation. This could have the effect of sharply increasing the public sector wage bill.

The provision around the 40-hour week, which was promised within five years in an earlier draft of the Bill, is also a concession to these forces.

### Strike action

While negotiations over the Bill were continuing at the time of writing there was no sign that any of the three parties would present new mandates that could pull the talks out of deadlock.

COSATU's half-day strike, originally set for 12 May, was halted after legal action by Business South Africa.

The strike was aimed at impacting on the Nedlac negotiating process After government published its final Bill, however, COSATU felt that the space for negotiations had significantly narrowed. COSATU General Secretary, Sam Shilowa, said the federation's executive believed the Bill should be thrown into the parliamentary process and little more was likely to be achieved in Nedlac.

The next protest action – a full-day strike set for 2 June – is aimed at parliament. Former trade unionists and other pro-labour ANC parliamentarians have already spoken out in the ANC caucus in favour of a 40-hour week.

# THE CITIZEN COSATU POSTPONES PROTEST ACTION

The significance of the labour court's judgement against COSATU lies less in its halting of the protest action than its interpretation of the right of workers to embark on socio-economic protests.

In a secondary judgement, Judge
Myburgh said that the right to protest is a
lesser right than the constitutional right to
strike. Unlike a strike, which is a matter only
between employers and employees, the
right to protest is mediated by the public
interest and the interest of the state, he said.
It is this interpretation which COSATU
intends to appeal against in the
Constitutional Court.

Labour's strongest hope in influencing the final shape of the Basic Conditions of Employment Bill now rests with parliament. What implications this has for the future of Nedlac remain to be seen. \* (19/05/97)

Carol Paton is a journalist with The Sunday Times.

# NUMSA

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